House File 352 - Introduced

HOUSE FILE 352
BY COMMITTEE ON STATE
GOVERNMENT

(SUCCESSOR TO HF 1)

A BILL FOR

- 1 An Act requiring the budget submissions of state agencies to
- 2 utilize a zero-base approach.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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- 1 Section 1. Section 8.23, subsection 1, paragraph a, Code
- 2 2015, is amended to read as follows:
- 3 a. The estimates of expenditure requirements shall be
- 4 based upon seventy-five percent of the funding provided for
- 5 the current fiscal year accounted for by program reduced by
- 6 the historical employee vacancy factor in form specified
- 7 by the director and the remainder of the estimate of
- 8 expenditure requirements prioritized by program utilize a
- 9 zero-base approach of providing sufficient supporting data and
- 10 explanations to justify each expenditure as though it were a
- 11 new expenditure. The estimates shall include a prioritization
- 12 of each expenditure in relation to the other expenditures
- 13 transmitted. The estimates shall be accompanied with by
- 14 performance measures for evaluating the effectiveness of the
- 15 program.
- 16 Sec. 2. Section 602.1301, subsection 2, paragraph a,
- 17 unnumbered paragraph 1, Code 2015, is amended to read as
- 18 follows:
- 19 As early as possible, but not later than December 1, the
- 20 supreme court shall submit to the legislative services agency
- 21 the annual budget request and detailed supporting information
- 22 for the judicial branch. The submission shall be designed
- 23 to assist the legislative services agency in its preparation
- 24 for legislative consideration of the budget request. The
- 25 information submitted shall contain and be arranged in a
- 26 format substantially similar to the format specified by
- 27 the director of management and used by all departments and
- 28 establishments in transmitting to the director estimates of
- 29 their expenditure requirements pursuant to section 8.23, except
- 30 the estimates of expenditure requirements shall be based
- 31 upon one hundred percent of funding for the current fiscal
- 32 year accounted for by program, and using the same line item
- 33 definitions of expenditures as used for the current fiscal
- 34 year's budget request, and the remainder of the estimate of
- 35 expenditure requirements prioritized by program by utilizing

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1 a zero-base approach of providing sufficient supporting 2 data and explanations to justify each expenditure as though 3 it were a new expenditure. The estimates shall include a 4 prioritization of each expenditure in relation to the other 5 expenditures submitted. The supreme court shall also make 6 use of the department of management's automated budget system 7 when submitting information to the director of the department 8 of management to assist the director in the transmittal of 9 information as required under section 8.35A. The supreme court 10 shall budget and track expenditures by the following separate 11 organization codes: 12 **EXPLANATION** 13 The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly. 14 15 This bill requires the budget submissions of executive 16 branch departments and the judicial branch to utilize a 17 zero-base approach. 18 Currently, under Code section 8.23, the executive branch 19 departments' estimates of expenditure requirements are based 20 upon 75 percent of the funding provided for the current fiscal 21 year as adjusted by the historical employee vacancy factor. 22 The remaining expenditure requirements are prioritized by 23 program. Under the bill's zero-base approach, the expenditure 24 requirements must provide sufficient supporting data and 25 explanations to justify each expenditure as though it were a 26 new expenditure. The estimates are also required to include 27 a prioritization of each expenditure in relation to the other 28 expenditures transmitted. 29 Currently, under Code section 602.1301, unlike the 30 requirement of the executive branch, the supreme court must 31 submit an annual operating budget for the judicial branch 32 that is based upon 100 percent of the funding provided for 33 the previous fiscal year. As with the executive branch

34 departments, the bill replaces the 100 percent requirement with 35 a zero-base approach requiring data and explanations for each

1 expenditure and a prioritization of the expenditures.